

NORTH YORKSHIRE COUNTY COUNCIL

YOUNG PEOPLE OVERVIEW AND SCRUTINY COMMITTEE

8 May, 2008

**Call In of Decision By Executive Member - Children & Young People's Service
Relating to Children's Services Provision in Eastfield and Middle Deepdale**

1.0 PURPOSE OF REPORT

- 1.1 To enable the Committee to consider whether it would wish to refer the decision relating to provision in Eastfield and Middle Deepdale back to the Executive Member - Children and Young People's Service or to the full Council and, if so, the nature of its concerns about the decision.

2.0 THE DECISION OF THE EXECUTIVE MEMBER - CHILDREN & YOUNG PEOPLE'S SERVICE

- 2.1 On 25 April 2008 the Executive Member made the following decisions:-

"That public consultation should take place on Children's Services provision in Eastfield (including Middle Deepdale), Scarborough".

- 2.2 A copy of the Report and Decision Record are attached as Appendices to this Report.

3.0 THE CALL IN

By 30 April, 2008 I had received written notice from 6 Members that they wished the decision of the Executive Member - Children and Young People's Service to be called in. The notice was signed by County Councillors Brian Simpson, Richard Hall, Caroline Seymour, Stuart Parsons, Bill Hoult and David Lloyd-Williams.

4.0 THE ROLE OF THE OVERVIEW AND SCRUTINY COMMITTEE

- 4.1 It is for the Committee to consider the decision which has been subject to call in and then to decide whether, or not, it wishes to refer it back to the decision making person or body (the Executive Member - Children and Young People's Service) for reconsideration, setting out in writing the nature of its concerns, or whether, or not, it wishes to refer the matter to full Council.

- 4.2 If the Committee does not refer the matter back to the Executive Member - Children and Young People's Service or refer it to the Council, the decision will take effect on the date of the Overview and Scrutiny Committee meeting. The relevant parts of the County Council's Overview and Scrutiny Committee procedure rules are set out below.

5.0 16. CALL IN

Note: Powers of call in apply only to functions which are the responsibility of the Executive.

- (d) If, having considered the decision, the Overview and Scrutiny Committee wishes to do so, then it may refer it back to the decision making person or body for reconsideration, setting out in writing the nature of its concerns, or

refer the matter to full Council. If referred to the decision maker they shall then consider the matter, amending the decision or not, before adopting a final decision.

- (e) If following an objection to the decision, the overview and scrutiny committee does not refer the matter back to the decision making person or body the decision shall take effect on the date of the overview and scrutiny meeting.
- (f) Where the matter has been referred to full Council, but the Executive decides that the matter must be determined prior to the next Council meeting, they may proceed to determine the matter, and shall report the matter to the next Council meeting.
- (g) Subject to (f) above, if the matter was referred to full Council and the Council does not object to a decision which has been made, then no further action is necessary and the decision will be effective in accordance with the provision below. However, if the Council does object, (note: it has no locus to make decisions in respect of an executive decision unless it is contrary to the policy framework, or contrary to or not wholly consistent with the budget) the Council will refer any decision to which it objects back to the decision making person or body, together with the Council's views on the decision. That decision making body or person shall choose whether to amend the decision or not before reaching a final decision and implementing it.

6.0 ISSUES TO BE DETERMINED

- 6.1 That the Committee considers whether, or not, it wishes to refer the decision back to the Executive Member – Children and Young People's Service for reconsideration and, if so, the nature of the Committee's concerns, or whether the Committee wishes to refer the matter to full Council, or not.

CAROLE DUNN
Head of Legal and Committee Services

County Hall
NORTHALLERTON

30 April 2008
JW/ALJ

<u>Background Documents</u>	None
Author of Report	Jane Wilkinson

NORTH YORKSHIRE COUNTY COUNCIL

CHILDREN AND YOUNG PEOPLE'S SERVICE

CORPORATE DIRECTOR'S MEETING WITH EXECUTIVE MEMBERS

25 April 2008

CHILDREN'S SERVICE PROVISION IN EASTFIELD, INCLUDING MIDDLE DEEPDALE

1.0 PURPOSE OF REPORT

To seek approval to consult on Children's Service provision in Eastfield, including Middle Deepdale

2.0 BACKGROUND

2.1 For some years, Scarborough Borough Council (SBC) has been considering a large housing development (39.2 ha) north of and immediately adjacent to the Eastfield estate. The Eastfield estate is geographically separate from Scarborough and is perceived to have its own identity. Local Councillors are encouraging SBC to take action to establish Eastfield as a separate town.

2.2 In 2001, discussions regarding education provision for the development reached a fairly advanced stage, with a preliminary view taken by NYCC that secondary aged children would be accommodated at Pindar School, and that a new primary school would be required to accommodate primary aged children emerging from the development. At that time, the developers agreed to provide the land for the new primary school and to fund and build the school. Due to complications regarding, among other factors, transport links, the development was put on hold for some years.

2.3 The development has been revitalised recently, with the progress of the A64/A165 link road. SBC contacted CYPS late in 2006 and there has been an ongoing dialogue with the strategic planning team since that time.

2.4 SBC intends to submit an outline planning application, jointly with the developers, in summer 2008 and has requested that the County Council has a 'preferred option' so far as primary school provision is concerned before that time if possible.

2.5 The most recent information provided by SBC indicates that the development will consist of 1200 mixed properties, of which approximately 1100 will be 2-bedroom or larger. The intention is that the first house will be occupied in 2010 and the housing will be complete in 8-10 years. The estimated number of children emerging from the development is 275 primary and 138 secondary.

2.6 Most of the development area (approx. 95%) falls into the current normal area for Graham and Raincliffe schools, with a very small area falling within the normal area for George Pindar Community Sports College (GPCSC). The normal area is historical and was established before any development to the north of Eastfield was considered.

2.7 Since previous consideration, the situation at the schools in the Eastfield area has changed. There are currently 315 surplus places across the Eastfield primary schools (Braeburn Infants and Nursery School, Braeburn Community Junior School, Overdale Community Primary School and St George's RC Primary School), expected to rise to approximately 350 by 2012/13. Of these, 120 places are in temporary classroom units at Overdale. It is hoped that a Phase 3 Children's Centre, and Integrated Youth Service hub will be created in Eastfield. This may absorb a number of surplus places.

3.0 OPTIONS

3.1 Options for consultation are laid out in the attached Draft Consultation Paper, Appendix 1.

4.0 NEXT STEPS

4.1 Following approval by Executive Members, public consultation will take place over a two month period until 23 June 2008.

4.2 Consideration of consultation responses by Executive Members in June 2008.

4.3 Determination of preferred options by the Executive in July 2008.

4.4 Statutory processes as required.

5.0 RECOMMENDATIONS

That public consultation should take place on Children's Services provision in Eastfield, including Middle Deepdale.

Cynthia Welbourn
Corporate Director – Children and Young People's Service

*Report prepared by Fiona Campbell, Strategic Planning Officer
Tel: 01609535798*

Action AgreedExecutive Member

Date: 25 April 2008

Action RequestedCorporate Director

Date: 25 April 2008

Children's Service Provision in Eastfield, including Middle Deepdale

The County Council would like to hear the views of local people and schools about how we should develop services for children and young people in the Eastfield area over the next few years. Eastfield is undergoing change as large numbers of new houses are expected to be built at Middle Deepdale. In the longer term, there may also be a lot of new housing built to the south of Eastfield.

We want to hear views about options for education and other support services such as childcare, youth work and out of school activities which could be developed for people who already live in the community and for those who will come in because of the new housing.

This paper sets out the issues and options. The ways you can make your views known are set out at the end.

The new housing

Scarborough Borough Council is also carrying out a consultation this summer which is about the housing development at Middle Deepdale and the extra facilities which the development will bring. The County Council has worked closely with the Borough Council so that planning can be coordinated.

A planning application for housing in Middle Deepdale will be submitted to the Borough Council later this year. It is expected to be for 1,200 homes, of which 1,100 will be family homes. When the development is complete we expect around 275 extra primary aged and 140 more secondary aged pupils to be living in the area. It is likely that construction will begin in 2011, and the development is expected to take up to ten years to complete.

We need to plan for future education and the developers of the new estate will pay for extra school places required. It is fortunate that, over the same period of time, as the new houses are being built, the County Council has received a government grant called Primary Capital Programme (PCP) which will allow us to make major investment in the primary schools which serve the children currently living in the area. This means that we have the chance to provide much better facilities for all primary children in the area. A similar government grant, Building Schools for the Future (BSF), is expected to develop secondary provision but this may not be until 2014. Because we have the extra money for primary schools we can look at a wider number of options. Options for the secondary sector are more limited until we receive the additional funding expected in around five or six years time. There may be an opportunity to bring this forward, since the government is now aiming to allow some local authorities to join the BSF programme earlier. The government is expected to announce any change in 2009. The next section sets out more information about the funding we have available before discussing the position at the schools in the area and options for the future. Primary schools are discussed first and then secondary schools.

Primary Capital Programme (PCP)

Every Local Authority responsible for education has been given grant to rebuild or remodel primary schools. North Yorkshire has around £12M for 2009-11. We will receive further grants annually from 2011 onwards.

North Yorkshire has looked in detail at its 325 primary schools and has put them in priority order. Of the top 15 for investment, eight are in the Scarborough area and include Overdale Community Primary School and Braeburn Community Infant and Junior Schools. On Eastfield, only St George's RC Primary School is not in the priority 15 for investment but it would make sense to consider developments at this school at the same time.

Using Primary Capital Programme money with any contributions from the developers building Middle Deepdale gives us a once in a lifetime opportunity to make a major investment in Eastfield which will benefit all children and young people in the area as well as the community as a whole.

Primary schools – the current position

Primary schools across the country are experiencing falling pupil numbers. Scarborough is no exception and there are currently 885 surplus places in primary schools, of which 314 are in primary schools in Eastfield. We expect school rolls to fall even further so that there will shortly be around 350 spare places in Eastfield primary schools. The position is set out in the following chart:

School	Places Available	Pupils Sept 2007	Spare Places Sept 2007	Expected Numbers Sept 2012*	Expected spare places Sept 2012*
Overdale CP	367	209	158	176	191
St George's RC	105	106	0	112	0
Braeburn CI	212	140	72	140	72
Braeburn CJ	280	195	85	189	91

* The figures above exclude the pupils from the new houses at Middle Deepdale.

Primary schools – options for the future

We are consulting on three options for the area. Only Overdale Community Primary School is named in these options but clearly all options have implications for the other primary schools at Eastfield. The position at the other primary schools is set out later in the paper.

Option 1 Build a new primary school of 270 places for Middle Deepdale.

Option 2 Relocate and enlarge Overdale CP School so that it could offer places to all the children in its present area as well as the new children from Middle Deepdale.

Option 3 Accommodate all the Middle Deepdale children in the existing schools in Eastfield.

More information about these options is set out below.

Option 1 – Build a new primary school of 270 places for Middle Deepdale

Under this option, the new school catchment area would be the new homes in Middle Deepdale only. A site for a new school has been identified (see map attached). Amongst the points to be considered about this option are:

- A new school would be a focal point for Middle Deepdale – but it might not help in making residents feel part of the wider Eastfield community.
- The cost would be met by the developers' contributions.
- Children from Middle Deepdale would live closer to school than under Option 3.
- In accordance with government policy, the County Council would have to run a competition and invite any interested promoters to run the school. The County Council would be likely also to bid to run the school but the decision would be made by government.
- Under this option, the County Council would use its Primary Capital Strategy Programme money, to improve the existing schools on Eastfield and use some of the spare space to develop Children's Centre activities.

Option 2 – Relocating and enlarging Overdale CP School

A new school building would be constructed on the same but larger site as under Option 1. The site is close to the present Overdale School. It would cater for around 500 pupils and would be built in two phases. Once built, Overdale School would move to the new building which would serve the existing catchment area as well as the new homes. The second stage of the new school would be built as the housing developed. Amongst the points to be considered for this option are:

- The new school would be Overdale Community Primary School and Overdale children and the children from Middle Deepdale would all benefit from brand new buildings.
- It could bring the existing community in Eastfield and the new community in Middle Deepdale closer together and be a focal point for the whole area.
- The site would be well located for both Middle Deepdale and the northern part of the Eastfield estate.
- The new school would be funded jointly by the County Council and the developer contributions.
- Because Overdale School would be relocating into the new premises, it would continue to be a community school and a competition would not have to be held to run the school as under Option 1.
- The present Overdale School building would be vacated. This would give the County Council the opportunity to convert it to a large Children's Centre for the area, as well as developing youth activities. It would become a focal point for integrated support services for all children and young people in the area.
- Under this option, the other schools in Eastfield (Braeburn Infant and Junior Schools and St George's) would all have significant refurbishment or rebuilding using Primary Capital Programme funding.

Option 3 – Accommodate all the Middle Deepdale children in existing schools on Eastfield

As stated earlier in this paper, there are expected to be 300-350 surplus places in existing schools in Eastfield over the next few years and, when completed, we expect around 275 children of primary school age from the Middle Deepdale development. This means that the new children could be accommodated in existing schools. Amongst the points to be considered about this option are:

- It would use up the surplus places in existing schools.
- As with Option 2, it would encourage a mix of children from the old and new development but the new development at Middle Deepdale would have to be split between the Overdale and Braeburn catchment areas. Under this option some children would be travelling further to school at the Braeburn schools than the journey distances and times under Options 1 and 2.
- Discussions with the developers have indicated that they would prefer a new school option (either 1 or 2). Under this option, there would be no developer contribution, as no “new” places are being provided.
- The County Council would still use its Primary Capital Programme grant to refurbish and renew the schools on Eastfield. However it would be difficult to identify much spare accommodation for use for Children’s Centre purposes.

The County Council is interested in views on these three options from people living in the area but will also have to bear in mind the possible views of future residents coming into the new housing.

The Braeburn schools and St George’s RC School

No matter which of the three options set out above is chosen, all existing Eastfield Primary Schools will have investment under the Primary Capital Programme and will be remodelled to give them 21st Century facilities. We will discuss the way forward with the Governing Bodies of these schools once we know which of the three options will be pursued. This is because different numbers of places could be required at the Braeburn schools depending on whether the schools will be catering for just their present catchment area or their present area plus part of Middle Deepdale as under Option 3. We will also need to look at whether separate Infant and Junior schools are the best way to organise primary education on the 21st Century. The County Council will discuss these issues with Governing Bodies later this year and we will consult everyone next year about how the investment is to be carried out at the Braeburn Schools and St George’s RC Primary School.

Secondary Provision for Middle Deepdale

The County Council is not consulting on options for secondary provision at this stage. Most of Middle Deepdale is in the area served by Raincliffe and Graham Schools: only a small area is in the catchment area of George Pindar Community Sports College.

Under Parental Preference legislation, parents can express a preference for any school. Families are not restricted to applying for a place at their catchment area school.

Some people in the Eastfield area may think that the whole Middle Deepdale development should become part of the George Pindar Community Sports College area. However, it is

not possible to ask those whom such a decision would most affect as the residents of Middle Deepdale are not yet there as the houses are not built.

There are several issues which suggest that leaving things as they are is the only practical option at present.

In the short term, the County Council will not receive the capital funding to build extra places in the secondary sector as we have 400 spare places in the Scarborough area as a whole. Government rules mean that we cannot have funding to build extra places when there are surplus places nearby. In this case there is spare space in the catchment area schools for Middle Deepdale. The fact that we currently have extra funding for the primary sector through Primary Capital Programme and developer contributions means that we can be more flexible in our approach to this sector.

In the longer term, once we have Building Schools for the Future (BSF) money for the secondary sector, we can plan strategically for 21st Century education for Scarborough. This would involve rebuilding/refurbishing secondary schools in the town so that the number of places matches demand. In doing this, we need to take account of the longer term view of housing in the town as it is likely that there will be further large housing developments to come as well as the Middle Deepdale development. The Scarborough Borough Council's Local Development Framework indicates that land south of Eastfield and the George Pindar Community Sports College is a likely development area.

As a Trust School which is responsible for its own admissions policy, the Governing Body of George Pindar Community Sports College could consult on changing its own catchment area. However they would have to have regard to the Council's restricted capital until BSF becomes available which means extra buildings could not be funded. However, currently one in six pupils at the school comes from outside its catchment area. If parents from Middle Deepdale expressed a preference for the George Pindar Community Sports College it is likely that they would live nearer than some of the other out-area applicants and would be allocated places ahead of others.

Children's Centres

Children's Centres provide a range of activities during the day for the under fives and after school for school age pupils. They are bases where parents can get advice, access services like Health Visitors or join groups of other parents for activities which will help them with their children. We have Children's Centres in Scarborough, Whitby and Filey and would like to develop one in Eastfield.

We would also like to develop more facilities in the Eastfield area for Youth Work.

How to respond

The County Council would like your views on this consultation.

You can attend a surgery, where you can discuss your views with representatives of the County Council. Surgeries will be held at on.....

If you wish to discuss your views by telephone, or contact the County Council by e-mail, please contact Fiona Campbell, Strategic Planning Officer on 01609-535798 or Fiona.campbell@northyorks.gov.uk

Alternatively, you can complete the attached response sheet and return it to Mrs Nicola Howells, Development Support Officer, Strategic Services, Children and Young People's Service, North Yorkshire County Council, County Hall, Northallerton, North Yorkshire DL7 8AE.

Closing date for responses is

Response Sheet

**Children's Service Provision in Eastfield,
including Middle Deepdale**

Primary School Provision

Which of the 3 options laid out above do you prefer?

Please tick the appropriate box.

Option 1 Build a new primary school of 270 places for Middle Deepdale

Option 2 Relocate and enlarge Overdale CP School so that it could offer places to all the children in its present area as well as the new children from Middle Deepdale

Option 3 Accommodate all the Middle Deepdale children in the existing schools in Eastfield

Any additional comments

Other issues – Secondary School Provision, Childcare Provision, Youth Provision, Out of School Activities

Any comments

Please return to:

Mrs Nicola Howells, Development Support Officer, Strategic Services, Children and Young People's Service, North Yorkshire County Council, County Hall, Northallerton, North Yorkshire DL7 8AE.

The closing date for responses is 27th June 2008.

NORTH YORKSHIRE COUNTY COUNCIL

DECISION RECORD

Re: Children's Services Provision in Eastfield and Middle Deepdale

This record is produced in accordance with the Local Authorities (Executive Arrangements) (Access to Information) (England) Regulations 2000.

This form should be used to record:

- EXECUTIVE decisions (key or otherwise) taken by an individual Executive MEMBER; and
- KEY decisions taken by an OFFICER (either alone or in consultation with an Executive Member)

(One form per decision)

The following executive decision has been taken: -

That public consultation should take place on Children's Services provision in Eastfield (including Middle Deepdale), Scarborough.

By whom: County Councillor John Watson OBE

On: 25 April 2008

Reasons for decision: -

For some years Scarborough Borough Council has been considering a large housing development of approximately 1,200 mixed properties, north of and immediately adjacent to the Eastfield estate. The Borough Council intends to submit an outline planning application, jointly with the developers, in summer 2008 and has requested that the County Council has a "preferred option" so far as primary school provision is concerned before that time if possible. The estimated number of children emerging from the development is 275 primary and 138 secondary.

The consultation considers three options for primary provision whilst for secondary provision most of the development area falls into the current normal area for Graham and Raincliffe Schools, with a very small area falling within the normal area for George Pindar Community Sports College. It is also hoped that a Phase 3 Children's Centre and Integrated Youth Support Service hub will be created in Eastfield.

Details of any alternative options considered and rejected: -

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Conflicts of Interest

Please record below details of any conflict of interest declared by a Member or Officer regarding the decision and any dispensation granted by the Standards Committee in respect of that conflict.

Conflict	Dispensation?

Publication Date:

Signed
County Councillor John Watson OBE

Signed
Cynthia Welbourn, Corporate Director

Note: This decision will come into force, and may then be implemented, on the expiry of 5 clear working days after publication, unless any 6 members of the Council object to it and call it in by notice in writing (including e-mail) to the Head of Committee Services.

Directorate: Children and Young People's Service

Contact for further information: Bernadette Jones, telephone 01609 532218

Contact for copy of report considered: marion.sadler@northyorks.gov.uk

To: **Jackie Dawson/Alison Jones**, Committee Services – for onward circulation to:

- all Members of the Council
- Martin Thomas – Conservative Group Research & Communications Officer
- Richard Ormerod - Lib Dem Group Research & Communications Officer
- Deborah Hugill, - Labour Group Research & Communications Officer
- Stephen Knight, Principal Officer Democracy and Governance
- Carole Dunn, Monitoring Officer
- John Moore, Chief Finance Officer
- Ray Busby, Scrutiny and Corporate Performance
- Amanda Fry, Staff Officer to the Chief Executive Officer
- Stephanie Bratcher; Scrutiny and Corporate Performance
- Rachel Rushforth; Scrutiny and Corporate Performance
- Bryon Hunter, Scrutiny Support Officer
- Hugh Williamson, Head of Scrutiny and Corporate Performance